

MANISTEE AREA PUBLIC SCHOOLS MANISTEE COUNTY, MICHIGAN ANNUAL FINANCIAL REPORT YEAR ENDED JUNE 30, 2021

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#### INDEPENDENT AUDITOR'S REPORT

To the Board of Education Manistee Area Public Schools Manistee, Michigan

# **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Manistee Area Public Schools, Manistee, Michigan (the "School District"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the School District as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Change in Accounting Principle

As stated in Note 14 to the basic financial statements, the School District adopted GASB Statement No. 84 *Fiduciary Activities* in 2021, which represents a change in its policy for reporting fiduciary activities. Our opinions are not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison schedules, and schedules of proportionate share of net pension and OPEB liabilities and contributions, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the School District's basic financial statements. The combining and individual fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and is also not a required part of the basic financial statements.

The combining and individual fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial

statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 29, 2021, on our consideration of the School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the School District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the School District's internal control over financial reporting and compliance.

Gabridge & Company, PLC

Gabridge a Company

Grand Rapids, MI October 29, 2021

**Management's Discussion and Analysis** 

# Manistee Area Public Schools Management's Discussion and Analysis June 30, 2021

This section of Manistee Area Public Schools (the "School District"), Manistee County, Michigan's annual financial report presents our discussion and analysis of the School District's financial performance during the year ended June 30, 2021. It is to be read in conjunction with the School District's financial statements, which immediately follow. This is a requirement of the Governmental Accounting Standards Board Statement No. 34 (GASB 34) Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments and is intended to provide the financial results for the fiscal year ending June 30, 2021.

#### Financial Highlights

- The liabilities and deferred inflows of the School District exceeded its assets and deferred outflows at the close of this fiscal year by \$(7,456,189) (shown as a deficit *net position*). The School District had a deficit *unrestricted net position* of \$(22,850,326).
- Revenues of \$19,199,073 exceeded expenses of \$16,854,598 leading to an increase in net position of \$2,344,475 during the year.
- During the year, the School District's governmental funds' fund balances increased by \$1,733,505, for an ending fund balance of \$7,243,637 across all funds.
- At the end of the current fiscal year, unassigned fund balance for the general fund was \$5,481,608, or 40.1% of the general fund's total expenditures and transfers out. Fund balance of the general fund *increased* by \$1,356,384 during the year.

# Overview of the Financial Statements

This annual report consists of three parts: management's discussion and analysis (this section), the basic financial statements, and supplemental information. The basic financial statements include two kinds of statements that present different views of the School District:

- The first two statements, the statement of net position and the statement of activities, are *district-wide financial statements* that provide both short-term and long-term information about the School District's overall financial status.
- The remaining statements are *fund financial statements* that focus on individual parts of the School District, reporting the School District's operations in more detail than the district-wide statements.
  - Governmental funds statements tell how basic services such as regular and special education were financed in the short-term as well as what remains for future spending.

o *Fiduciary funds statements* provide information about the financial relationships in which the School District acts solely as a trustee or agent for the benefit of others.

The basic financial statements also include the notes to the financial statements that explain the information in the basic financial statements and provide more detailed data. Supplementary information follows and includes combining and individual fund statements as well as a budgetary comparison schedule for the general fund.

# District-wide Financial Statements

The district-wide financial statements report information about the School District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the School District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two district-wide statements report the School District's net position, and how they have changed. Net position – the difference between the School District's assets, deferred outflows and inflows, and liabilities - is one way to measure the School District's financial health or position.

Over time, increases or decreases in the School District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.

To assess the School District's overall health, one should consider additional non-financial factors such as changes in the School District's property tax-base and the condition of school buildings and other facilities.

In the district-wide financial statements, the School District's activities are presented as governmental activities. *Governmental activities* include the School District's basic services, such as regular and special education, instructional support, transportation, administration, community services, food service, and athletics. State aid and property taxes finance most of these activities.

# Financial Analysis of the School District as a Whole

On the following page is a comparative schedule of the current and prior year financial activities.

# Manistee Area Public Schools' Net Position

ASSETS	2021	2020
Current Assets		
Cash and investments	\$ 6,822,136	\$ 5,342,447
Receivables	7,159,236	7,312,436
Due from other governmental units	328,404	268,467
Inventories and prepaid items	79,993	55,302
Total Current Assets	14,389,769	12,978,652
Noncurrent Assets		
Capital assets, net	24,724,387	25,030,892
Total Assets	39,114,156	38,009,544
DEFERRED OUTFLOWS OF RESOURCES		
Charges on bond refunding	319,700	-
Pension related	5,689,373	7,434,375
OPEB related	1,922,348	1,734,026
Total Deferred Outflows of Resources	7,931,421	9,168,401
LIABILIITES		
Current Liabilities		
Accounts payable	715,230	446,191
Salaries payable	598,028	608,501
Accrued employee benefits	279,985	280,398
Unearned revenue	132,845	-
Interest payable	34,836	76,160
Due to other governmental units	5,229,940	5,916,070
Current portion of compensated absences	24,114	34,589
Current portion of long-term debt	1,162,692	1,082,692
State aid note payable	190,104	217,329
Total Current Liabilities	8,367,774	8,661,930
Noncurrent Liabilities		
Long-term debt	9,631,101	10,871,424
Compensated absences	123,827	143,026
Net pension liability	27,837,579	27,111,210
Net OPEB liability	4,277,090	5,860,049
Total Liabilities	50,237,371	52,647,639
DEFERRED INFLOWS OF RESOURCES		
Pension related	728,156	1,770,052
OPEB related	3,536,239	2,560,887
Total Deferred Inflows of Resources	4,264,395	4,330,939
NET POSITION		
Net investment in capital assets	14,250,294	13,076,776
Restricted	1,143,843	1,134,764
Unrestricted	(22,850,326)	(24,012,173)
Total Net Position	\$ (7,456,189)	\$ (9,800,633)

Cash and investments increased by \$1,479,689, being similar to the increase in governmental funds' fund balance of \$1,733,505. Pension related deferred outflows of resources and deferred inflows of resources decreased by \$1,745,002 and \$1,041,896, respectively, as a result of a decrease in changes of assumptions and decrease in net difference between projected and actual earnings on pension plan investments. Net pension liability increased by \$726,369 because the total pension liability was greater than the plan fiduciary net position. The School District had a decrease in proportionate share of total OPEB liability contributing to the decrease in net OPEB liability of \$1,582,959. OPEB related deferred outflows of resources and deferred inflows of resources increased by \$188,322 and \$975,352, respectively, as a result of an increase in changes of assumptions and an increase in differences between actual and expected experience. Due to other governmental units decreased by \$686,130 largely because of the significant increase that the School District experienced in the prior year due to increased state aid and restricted state and federal COVID-19 funding.

The statement of activities presents the following changes in net position from operating results:

# Manistee Area Public Schools' Changes in Net Position

Revenues	2021	2020
Program Revenues		
Charges for services	\$ 1,417,179	\$ 1,310,076
Operating grants and contributions	4,876,842	3,709,650
Capital grants and contributions	120,000	
Total Program Revenues	6,414,021	5,019,726
General Revenues		
Local sources	4,989,106	5,217,536
Unrestricted state sources	6,975,767	6,487,111
Non-educational entity sources	820,179	841,409
Total General Revenues	12,785,052	12,546,056
Total Revenues	19,199,073	17,565,782
Expenses		
Instruction	8,226,994	8,834,435
Supporting services	5,885,563	5,783,360
Community services	263,464	218,352
Food services	842,675	861,160
Athletics	449,113	374,141
Interest and bond issuance costs on long-term debt	251,546	493,672
Depreciation (unallocated)	935,243	933,094
Total Expenses	16,854,598	17,498,214
Change in Net Position	2,344,475	67,568
Net Position at Beginning of Period	(9,800,664)	(9,868,201)
Net Position at End of Period	\$ (7,456,189)	\$ (9,800,633)

Operating grants and contributions increased by \$1,167,192 because of an increase in restricted state and federal COVID-19 funding. High school instruction-related expenses decreased significantly contributing to the decrease of \$607,439 in overall instruction expenses. Interest and bond issuance costs on long-term debt decreased significantly by \$242,126 largely a result of a decrease in overall interest stemming from the 2020 bond refunding, as explained in the notes to the financial statements.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the School District's funds, focusing on its most significant or "major" funds - not the School District as a whole. Funds are accounting devices the School District uses to keep track of specific sources of funding and spending on particular programs.

The School District utilizes two kinds of funds:

- Governmental funds: Most of the School District's basic services are included in governmental funds, which generally focus on: 1) how cash and other financial assets that can readily be converted to cash flow in and out and 2) the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the School District's programs. Since the district-wide financial statements and the fund financial statements use different methods of accounting to report the School District's financial condition, a reconciliation is included in the financial statements showing the differences between the two types of statements.
- *Fiduciary funds*: The School District is the trustee, or fiduciary, for assets that belong to others, such as scholarship funds. The School District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The School District excludes these activities from the district-wide financial statements because it cannot use these assets to finance its operations.

# Financial Analysis of the School District's Funds

The School District uses funds to record and analyze financial information. The School District had the following major funds:

The *general fund* is the School District's primary operating fund. The general fund had revenues of \$16,595,249, expenditures of \$13,678,536, and transfers out of \$1,560,329. The general fund ended the year with a \$1,356,384 increase in fund balance for a total fund balance of \$5,543,003 as of June 30, 2021. The reasons for the changes in revenues and expenditures in the general fund are explained in an earlier section of this report.

The **2011 debt service fund** had a decrease in fund balance of \$482,962 resulting in a fund balance of \$0. This was because of a 2020 bond refunding as explained in the notes to the financial statements.

The nonmajor governmental funds had an increase in fund balance for the year of \$860,083 for total nonmajor governmental fund balances of \$1,700,634 as of June 30, 2021.

# General Fund Budgetary Highlights

During the year the School District revised its budget to attempt to match changes in the school funding environment and current needs of students and faculty. State law requires that budgets be amended during the year so actual expenditures do not exceed appropriations. The initial budget for the year ended June 30, 2021, was adopted by the Board of Education in June 2020, with the final amendments made in June 2021.

Original budget compared to final budget. The original budget was amended during the year as actual results needed adjusting from the original budgeted estimates. The original budget for high school instruction expenditures increased from \$2,176,800 to \$2,112,930, state sources revenue increased from \$7,678,827 to \$9,363,934, and federal sources revenue increased from \$435,173 to \$1,361,976. Budgetary changes were primarily a result of increased COVID-19-related state and federal funding.

Final budget compared to actual results. The School District had no expenditures in excess of the amounts appropriated during the year ended June 30, 2021.

#### Capital Asset and Debt Administration

#### Capital Assets

At June 30, 2021, the School District had \$24,724,387 invested in capital assets. This was a net decrease during the past fiscal year of \$306,505 consisting of depreciation charges of \$935,243 and capital asset purchases of \$628,738.

More detailed information about the School District's capital assets can be found in the notes to the financial statements section of this document.

#### Long-term Debt

At year end, the School District had total long-term debt of \$10,793,793. The School District continued to pay down its debt, retiring \$1,332,692 of outstanding bonds, loans, and leases during the year. In addition, the School District refunded the 2011 refunding bonds with 2020 refunding bonds as explained in the notes to the financial statements.

The State limits the amount of general obligation debt that schools can issue to 10% of the School District's assessed value. The School District is well under the State limit as of June 30, 2021.

More detailed information about the School District's long-term debt can be found in the notes to the financial statements section of this document.

# Economic Factors and Next Year's Budget and Rates

The School District's budget for the 2022 fiscal year projects total revenues of \$16,297,811 and total expenditures of \$16,275,945. The School District continues to work to balance its expenditures while providing an excellent education to the District it serves. The School District is affected by the recent and ongoing outbreak of the Coronavirus (COVID-19) which was declared a pandemic by the World Health Organization in March 2020. COVID-19 has caused significant government and business disruptions through mandated and voluntary closings and stay at home orders. The administration and Board are actively engaged in actions to be taken that will minimize the significance of the financial impact on the School District's financial statements.

#### Requests for Information

This financial report is designed to provide our citizens, taxpayers, customers and investors and creditors with a general overview of the School District's finances and to demonstrate the School District's accountability for the money it receives. If you have questions about this report or need additional information, contact:

Manistee Area Public Schools 550 Maple Street Manistee, MI 49660 **Basic Financial Statements** 

# Manistee Area Public Schools Statement of Net Position June 30, 2021

ASSETS		
Current Assets		
Cash and investments	\$	6,822,136
Receivables		7,159,236
Due from other governmental units		328,404
Inventories		18,164
Prepaid items		61,829
Total Current Assets		14,389,769
Noncurrent Assets		
Capital assets not being depreciated		172,034
Capital assets being depreciated, net		24,552,353
Total Assets		39,114,156
DEFERRED OUTFLOWS OF RESOURCES		
Deferred charge on bond refunding		319,700
Pension related		5,689,373
OPEB related		1,922,348
Total Deferred Outflows of Resources		7,931,421
LIABILITIES		
Current Liabilities		
Accounts payable		715,230
Salaries payable		598,028
Accrued employee benefits		279,985
Unearned revenue		132,845
Interest payable		34,836
Due to other governmental units		5,229,940
Current portion of compensated absences		24,114
Current portion of long-term debt		1,162,692
State aid note payable		190,104
Total Current Liabilities		8,367,774
Noncurrent Liabilities		
Long-term debt		9,631,101
Compensated absences		123,827
Net pension liability		27,837,579
Net OPEB liability		4,277,090
Total Liabilities		50,237,371
DEFERRED INFLOWS OF RESOURCES		, ,
Pension related		728,156
OPEB related		3,536,239
Total Deferred Inflows of Resources		4,264,395
NET POSITION		, - ,
Net investment in capital assets		14,250,294
Restricted for:		, ,
Athletics		107,109
Aquatics		115,628
Food services		378,635
Debt service		542,471
Unrestricted		(22,850,326)
Total Net Position	\$	(7,456,189)
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The Notes to the Financial Statements are an integral part of these Financial Statements

# Manistee Area Public Schools Statement of Activities For the Year Ended June 30, 2021

					P	rogram Revenues	S			Net (Expense)
Functions/Programs		Expenses	_	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Revenue Governmental Activities
<b>Governmental Activities:</b>										
Instruction	\$	8,226,994	\$	993,082	\$	3,522,948	\$		\$	(3,710,964)
Supporting services		5,885,563		128,824		428,844		120,000		(5,207,895)
Community services		263,464		123,044		28,000				(112,420)
Food services		842,675		147,252		826,768				131,345
Athletics		449,113		24,977		10,859				(413,277)
Depreciation (unallocated)		935,243								(935,243)
Interest on long-term debt		129,696				59,423				(70,273)
Bond issuance costs on long-term debt		121,850								(121,850)
Total Governmental Activities	\$	16,854,598	\$	1,417,179	\$	4,876,842	\$	120,000	\$	(10,440,577)
				General Purpose	Rev	venues:				
				State sources						6,975,767
				Non-educational e	entity	y sources				820,179
Property taxes, levied for general operations								3,830,945		
Property taxes, levied for debt service							1,119,857			
	Interest and investment earnings							38,304		
	Total General Revenues						12,785,052			
	Change in Net Position							2,344,475		
		•					(9,800,664)			
				Net Position at E	nd o	f Period			\$	(7,456,189)

# Manistee Area Public Schools Balance Sheet Governmental Funds June 30, 2021

			Debt	Service				
						Other		Total
					Go	vernmental	Go	overnmental
		General	2011 De	bt Service	<b>Funds</b>		Funds	
ASSETS								
Cash and investments	\$	5,557,409	\$		\$	1,264,727	\$	6,822,136
Receivables		7,143,569				15,667		7,159,236
Due from other governmental units		283,972				44,432		328,404
Inventories						18,164		18,164
Prepaid items		61,395				434		61,829
Due from other funds		14,934				550,217		565,151
Total Assets	\$	13,061,279	\$		\$	1,893,641	\$	14,954,920
LIABILITIES								
Accounts payable	\$	543,636	\$		\$	171,594	\$	715,230
Salaries payable		598,028						598,028
Accrued employee benefits		279,985						279,985
Unearned revenue		132,845						132,845
Due to other governmental units		5,223,461				6,479		5,229,940
State aid note payable		190,104						190,104
Due to other funds		550,217				14,934		565,151
Total Liabilities		7,518,276				193,007		7,711,283
FUND BALANCE	<u> </u>							
Nonspendable		61,395				18,598		79,993
Restricted						1,125,245		1,125,245
Committed						211,100		211,100
Assigned						345,691		345,691
Unassigned		5,481,608						5,481,608
Total Fund Balance		5,543,003				1,700,634		7,243,637
Total Liabilities and Fund Balance	\$	13,061,279	\$		\$	1,893,641	\$	14,954,920

The Notes to the Financial Statements are an integral part of these Financial Statements

# Manistee Area Public Schools Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Position June 30, 2021

Total Fund Balance - Governmental Funds	\$ 7,243,637
General government capital assets of \$37,463,584, net of accumulated depreciation of \$12,739,197, are not financial resources and, accordingly, are not reported in the funds.	24,724,387
Accrued interest is not due and payable in the current period and, therefore, is not reported in the funds.	(34,836)
Net pension liability and related deferred amounts are not due and payable in the current period or do not represent current financial resources and, therefore, are not reported in the funds.	(22,876,362)
Other postemployment benefit liability and related deferred amounts are not due and payable in the current period or do not represent current financial resources and, therefore, are not reported in the funds.	(5,890,981)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds.	(10,793,793)
Deferred charges on refunding related to the issuance of long-term refunding debt will be amortized over the life of the debt on the statement of net position.	319,700
Compensated absences are not due and payable in the current period and, therefore, are not reported in the funds.	(147,941)
<b>Total Net Position - Governmental Activities</b>	\$ (7,456,189)

# Manistee Area Public Schools Statement of Revenues, Expenditures, and Changes in Fund Balance Governmental Funds For the Year Ended June 30, 2021

		De	ebt Service				
	General	2011	Debt Service	G	Other overnmental Funds	G	Total overnmental Funds
Revenues							
Local sources	\$ 3,985,454	\$	1,121,067	\$	522,559	\$	5,629,080
Non-educational entity sources	820,179				53,704		873,883
State sources	9,418,912		76,099		27,383		9,522,394
Federal sources	1,229,576				858,808		2,088,384
Interdistrict sources	1,073,999						1,073,999
Other revenue	 67,129						67,129
Total Revenues	16,595,249		1,197,166		1,462,454		19,254,869
Expenditures							
Instruction	7,877,942						7,877,942
Supporting services	5,800,594				98,540		5,899,134
Community services					263,464		263,464
Food services					859,509		859,509
Athletics					449,113		449,113
Capital outlay					399,309		399,309
Debt service, principal			885,000		447,692		1,332,692
Debt service, interest			30,019		147,585		177,604
Debt service, bond issuance costs	 		121,850		<u></u>		121,850
Total Expenditures	13,678,536		1,036,869		2,665,212		17,380,617
Excess of Revenues Over							
(Under) Expenditures	 2,916,713		160,297		(1,202,758)		1,874,252
Other Financing Sources (Uses)							
Refunding bonds issued			7,970,000				7,970,000
Premium on refunding bonds issued			418,915				418,915
Transfers in			91,131		2,062,841		2,153,972
Payment to refunding bond escrow agent			(8,529,662)				(8,529,662)
Transfers Out	 (1,560,329)		(593,643)				(2,153,972)
Net Other Financing Sources (Uses)	 (1,560,329)	-	(643,259)		2,062,841		(140,747)
Net Change in Fund Balance	1,356,384		(482,962)		860,083		1,733,505
Fund Balance at Beginning of Period (Restated, Note 14)	 4,186,619		482,962		840,551		5,510,132
Fund Balance at End of Period	\$ 5,543,003	\$		\$	1,700,634	\$	7,243,637

The Notes to the Financial Statements are an integral part of these Financial Statements

# Manistee Area Public Schools Reconciliation of Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance with Statement of Activities For the Year Ended June 30, 2021

Total Net Change in Fund Balances - Governmental Funds	\$ 1,733,505
Governmental funds report capital outlay as expenditures; however, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation and expensed. This represents the amount by which depreciation expense of \$935,243 exceeds capital outlay of \$628,738.	(306,505)
In the statement of activities, interest and bond discounts and premiums are accrued on outstanding debt, whereas in governmental funds, an interest expenditure is reported when due. This represents the current year change in accrued interest and amortization of bond premiums and discounts. In addition, the amortization of the deferred charge on bond refundings is included.	47,908
Issuance of long-term debt are other financing sources in the governmental funds, but the issuance increases long-term liabilities in the statement of net position. Payment to refunding bond escrow agent are other financing uses in the governmental funds, but the payment decreases long-term liabilities in the statement of net position. The difference between the refunding bond issuance and payment to refunding bond escrow agent is other financing uses in the governmental funds, but the difference increases deferred charges on bond refunding in the statement of net position.	140,747
The statement of activities reports changes to net pension liability and pension related deferrals as pension expense; however, the expenditures recorded on the governmental funds equals actual pension contributions.	(1,429,475)
The statement of activities reports changes to net OPEB liability and OPEB related deferrals as OPEB expense; however, the expenditures recorded on the governmental funds equals actual OPEB contributions.	795,929
Repayment of bond principal is an expenditure in the governmental funds but the repayment reduces long-term liabilities in the statement of net position.	1,332,692
Change to compensated absences are not shown in the fund financial statements. This amounts represents the change in compensated absences during the current year.	29,674
Changes in Net Position - Governmental Activities	\$ 2,344,475

# Manistee Area Public Schools Statement of Fiduciary Net Position Fiduciary Fund June 30, 2021

		Private Purpose Trust		ıstodial
	Schola	arship Fund		le Spending Fund
ASSETS				
Cash and investments	\$	60,441	\$	12,549
Total Assets		60,441		12,549
LIABILITIES				
Payroll liabilities				12,549
Total Liabilities				12,549
NET POSITION				
Restricted for scholarships	\$	60,441	\$	

# Manistee Area Public Schools Statement of Change in Fiduciary Net Position Fiduciary Fund

For the Year Ended June 30, 2021

	Private Purpose Trust		Cu	stodial
	Schola	rship Fund		e Spending Fund
Additions				
Gifts and contributions	\$	20,710	\$	33,866
Interest earned		17		
Total Additions		20,727		33,866
Deductions		_		
Payroll related				33,866
Scholarships awarded		15,000		
Other expenses		647		
Total Deductions		15,647		33,866
Change in Net Position		5,080		
Net Position at Beginning of Period		55,361		
Net Position at End of Period	\$	60,441	\$	

**Notes to the Financial Statements** 

Notes to the Financial Statements

# **Note 1 - Summary of Significant Accounting Policies**

The accounting policies of Manistee Area Public Schools (the "School District" or "government") conform to generally accepted accounting principles as applicable to school districts. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The School District's significant accounting policies are described below.

# **Reporting Entity**

The financial reporting entity consists of a primary government and its component units. The School District is a primary government because it is a special-purpose government that has a separately elected governing body, is legally separate and is fiscally independent of other state or local governments. Furthermore, there are no component units combined with the School District for financial statement presentation purposes, and the School District is not included in any other governmental reporting entity. Consequently, the School District's financial statements include the funds of those organizational entities for which its elected governing board is financially accountable.

The following entity is not included in the School District's financial statements but does represent an ongoing financial interest or responsibility:

# Michigan Great Lakes Virtual Academy

The Manistee Area Public Schools Board of Education entered into a contract with the Michigan Great Lakes Virtual Academy (the "Academy") to provide monitoring of compliance with applicable laws and performance of the Academy's targeted educational outcome. The Manistee Area Public Schools Board of Education is to receive an administrative fee of 3% of the state school aid payments received by the Academy to compensate the Manistee Area Public Schools Board of Education for issuing the contract and overseeing the Academy's compliance with the contract and applicable law. The Contract became effective on April 1, 2013 and generated \$882,810 of administrative fee revenues during the year for the School District.

#### District-wide and Fund Financial Statements

The district-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the government. For the most part, the effect of interfund activity has been removed from these statements. The School District reports all of its activities as *governmental activities*, which normally are supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include: 1) charges to customers or

#### Notes to the Financial Statements

applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the district-wide financial statements.

Major individual funds are reported as separate columns in the fund financial statements.

# Measurement Focus, Basis of Accounting, and Financial Statement Presentation

District-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Fiduciary funds also use the accrual basis of accounting, but do not have a measurement focus. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the grantor or provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, or one year for reimbursement-based grants. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Revenues susceptible to accrual are property taxes, state aid, federal and inter-district revenues, and interest income and, accordingly, have been recognized as revenues of the current fiscal year. Other revenues are recognized when received.

The School District reports the following major funds:

The *general fund* is the general operating fund of the School District. It is used to account for all financial resources, except those required to be accounted for in another fund.

The **2011** debt service fund is used to record property tax, interest and investment earnings, and other revenue for the payment of principal, debt service interest, and other expenditures related to the 2011 refunding bonds.

#### Notes to the Financial Statements

Additionally, the School District reports the following fund types:

*Special revenue funds* are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specified purposes.

**Debt service funds** are used to account for the accumulation of resources for, and the payment of, long-term debt (bonds, notes, loans, and leases) principal, interest, and related costs.

Capital projects funds account for the accumulation and disbursement of resources for the construction of governmental fund capital projects.

*Private purpose trust funds* are used to account for the receipts and expenses of assets held under a trust agreement.

# **Budgets and Budgetary Accounting**

Budgets are adopted for general and special revenue funds as required by state law and are adopted on a basis consistent with generally accepted accounting principles (GAAP). The School District also prepares budgets for its capital project and debt service funds. The School District follows these procedures in establishing the budgetary data reflected in the financial statements:

- Starting in the spring, School District administrative personnel and department heads work with the Superintendent and Business Manager to establish proposed operating budgets for the fiscal year commencing the following July 1.
- In June, preliminary operating budgets are submitted to the Board of Education. These budgets include proposed expenditures and the means of financing them.
- Prior to June 30, a public hearing is held to obtain taxpayer comments on the proposed budgets.
- After the budgets are finalized, the Board of Education adopts an appropriations resolution setting forth the amount of the proposed expenditures and the sources of revenue to finance them.
- The original general and special revenue funds budgets were amended during the year in compliance with State of Michigan Public Act 621 (the Uniform Budgetary and Accounting Act).
- Budgets for the general and special revenue funds were adopted on the modified accrual basis of accounting, which is consistent with accounting principles generally accepted in the United States of America.

# Notes to the Financial Statements

Appropriations lapse at year-end and amounts may be reappropriated for expenditures to be incurred in the following fiscal year.

#### **Property Taxes**

Property taxes are recognized as revenue in the general and debt service funds on a levy year basis. The 2020 levy amounts are recognized as current property tax revenue to the extent that they are collected during the year or within 60 days after year-end. Collections of delinquent taxes in subsequent years are recognized as property tax revenues. Property taxes are levied December 1 on the assessed valuation of property located within the School District as of the preceding December 31, the lien date. Assessed values are established annually by the various governmental units within the School District and are equalized by the State of Michigan.

# Assets, Deferred Outflows/Inflows of Resources, Liabilities, and Fund Equity

# Cash and Cash Equivalents

The School District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes and School District policy authorize the School District to invest in:

- Bonds, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- Certificates of deposit, savings accounts, deposit accounts or depository receipts of a qualified financial institution.
- Commercial paper rated at the time of purchase within the two highest classifications established by not less than two standard rating services and that matures not more than 270 days after the date of purchase.
- Bankers' acceptances of United States banks.
- Obligations of the State of Michigan and its political subdivisions, that, at the time of purchase are rated as investment grade by at least one standard rating service.
- Mutual funds registered under the Investment Company Act of 1940 with the authority to purchase only investment vehicles that are legal for direct investment by a public corporation.
- External investment pools as authorized by Public Act 20 as amended through December 31, 1997.

#### Notes to the Financial Statements

#### Investments

Investments are stated at fair market value. Investments are exposed to various risks, such as significant external events, interest rate, credit, and overall market volatility risks. Due to the level of risk associated with certain investment securities, it is reasonably possible that changes in the fair value of investments will occur in the near term and that such changes could materially affect the amounts reported in the statement of net position.

# Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year and all other outstanding balances between funds are referred to as "due to/from other funds" (i.e., the current portion of interfund loans).

All receivables are shown net of an allowance for uncollectibles, as applicable. All amounts deemed to be uncollectible are charged against the allowance for doubtful accounts in the period that determination is made. No amounts have been deemed uncollectable during the current year.

# **Inventories and Prepaids**

Inventories are valued at cost using the first-in/first-out (FIFO) method and consist of food commodities and related supplies.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

# Capital Assets

Capital assets, which include land, land improvements, buildings and improvements, vehicles and buses, and contents and equipment, are reported in the district-wide financial statements. Assets having a useful life in excess of one year and whose costs exceed \$5,000 are capitalized. Capital assets are stated at historical cost or estimated historical cost where actual cost information is not available. Donated capital assets are stated at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of an asset or materially extend an asset's useful life are not capitalized. Improvements are capitalized and depreciated over the remaining useful life of the related assets.

#### Notes to the Financial Statements

Land improvements, buildings and improvements, vehicles and buses, and contents and equipment are depreciated using the straight-line method over the following estimated useful lives:

	Years
Buildings and improvements	30-50
Vehicles and buses	5-10
Contents and equipment	3-10

#### Pension

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Postemployment Benefits Other Than Pensions

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPSERS) and additions to/deductions from MPSERS fiduciary net position have been determined on the same basis as they are reported by MPSERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### Deferred Outflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The School District has two items that qualify for reporting in this category. They are the 1) pension and other postemployment benefits related items reporting in the district-wide statement of net position and 2) deferred charges associated with bond refundings. These amounts are expensed in the plan year in which they apply.

#### Deferred Inflows of Resources

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* 

#### Notes to the Financial Statements

be recognized as an inflow of resources (revenue) until that time. The School District has two items that qualify for reporting in this category. They are future resources yet to be recognized in relation to the pension and other postemployment benefit actuarial calculation. These future resources arise from differences in the estimates used by the actuary to calculate the pension and other postemployment benefit liability and the actual results. The amounts are amortized over a period determined by the actuary.

#### Salaries Payable and Accrued Employee Benefits

A liability is recorded at June 30 for those amounts owed to teachers and other employees of the School District who do not work during the summer when school is not in session but have elected to have their salaries paid over an entire year. This has the effect of properly charging their salaries to expenditures in the fiscal year in which their services are received, even though they are not paid until July and August of the following fiscal year.

The liability for accrued retirement and the employer share of FICA related to the salaries payable has been recorded as has the liability for the employee health insurance premiums for the months of July and August. The School District pays these insurances for this period as part of the compensation for services rendered in the preceding school year.

### Compensated Absences

School District employees are granted vacation and sick leave in varying amounts based on length of service. Unused vacation time and sick leave accumulate from year to year at varying rates, depending on the employees' applicable rate of pay and/or employment category. The liability for compensated absences includes salary-related payments.

In the fund financial statements, only the matured liability for compensated absences is reported. The total liability is reported in the district-wide financial statements.

# Long-term Obligations

In the district-wide financial statements, long-term debt and other long-term obligations are reported as liabilities on the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bond issuance costs are recorded as a period expense. Bonds payable are reported at the total amount of bonds issued.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### Notes to the Financial Statements

# Net Position Flow Assumption

Sometimes the School District will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted — net position and unrestricted — net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied.

It is the School District's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

# Fund Balance Flow Assumptions

Sometimes the School District will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the School District's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Governmental funds report nonspendable fund balance for amounts that cannot be spent because they are either: a) not in spendable form or b) legally or contractually required to be maintained intact. Restricted fund balance is reported when externally imposed constraints are placed on the use of resources by grantors, contributors, or laws or regulations of other governments. The School District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The *committed fund balance* classification includes amounts that can be used only for the specific purposes determined by a formal action of the School District's highest level of decision-making authority. The Board of Education is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the School District for specific purposes but do not meet the criteria to be classified as committed. The Board of Education can assign fund balance as it does when appropriating fund balance to cover a gap

# Notes to the Financial Statements

between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

*Unassigned fund balance* is the residual classification for the School District's general fund and includes all spendable amounts not contained in the other classifications and is therefore available to be spent as determined by the Board of Education.

# Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### Note 2 - Stewardship, Compliance, and Accountability

#### **Budgetary Compliance**

Michigan law provides that a local unit shall not incur expenditures in excess of the amount appropriated.

The School District's actual expenditures and budgeted expenditures for the budgeted funds have been shown at the department level. The approved budgets of the School District for these budgeted funds were also adopted at the department level.

The School District had no expenditures in excess of the amounts appropriated as of June 30, 2021.

#### District-wide Net Position Deficit

The School District had an unrestricted net position deficit and a total net position deficit for District-wide activities in the amount of \$(22,850,326) and \$(7,456,189), respectively, as of June 30, 2021.

Notes to the Financial Statements

#### **Note 3 - Cash and Investments**

The School District maintains pooled and individual fund demand deposits, certificates of deposit, and short-term investment accounts.

Following is a reconciliation of deposit and investment balances as of June 30, 2021:

\$ 6,822,136
60,441
\$ 6,882,577
\$ 6,880,668
1,909
\$ 6,882,577
\$ \$ \$

Custodial Credit Risk - Deposits. Custodial credit risk is the risk that, in the event of a bank failure, the School District's deposits might not be returned. State law does not require, and the School District does not have a policy for deposit custodial credit risk. As of year-end, \$525,651 of the School District's bank balance of \$6,507,832 was exposed to custodial credit risk because it was uninsured and uncollateralized. Due to the dollar amounts of cash deposits and the limits of FDIC insurance, the School District believes it is impractical to insure all bank deposits. As a result, the School District evaluates each financial institution with which it deposits School District funds and assesses the level of risk of each institution; only those institutions with an acceptable estimated risk level are used as depositories.

# Note 4 - Interfund Receivables, Payables, and Transfers

Interfund balances at June 30, 2021 consisted of fund receivables and payables listed below:

Receivable Fund	Payable Fund	Amount
2020 refunding bond	General	\$ 4
Aquatics	General	25,799
General	Athletics	14,934
Capital projects	General	502,265
Food service	General	22,149
		\$ 565,151

#### Notes to the Financial Statements

Interfund balances resulted primarily from the time lag between the dates that: 1) interfund goods and services are provided or reimbursable expenditures occur, 2) transactions are recorded in the accounting system, and 3) payments between funds are made.

The following schedule summarizes operating transfers during the year:

Transfers In	Transfers Out	 Amount	
2011 debt service	General	\$ 91,131	
2020 refunding bond	2011 debt service	593,643	
2012 QZAB debt service	General	201,270	
2017 QZAB debt service	General	94,428	
Aquatics	General	125,000	
Athletics	General	423,500	
Capital projects	General	 625,000	
		\$ 2,153,972	

Interfund transfers are used to: 1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them; 2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due; and 3) use unrestricted revenues collected to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# Note 5 - State of Michigan School Aid

The School District reports State of Michigan school aid in the fiscal year in which the School District is entitled to the revenue as provided by State of Michigan School aid appropriation acts. State funding provided approximately 49.5% of the total revenues to the School District during the fiscal year.

Notes to the Financial Statements

**Note 6 - Capital Assets** 

Capital asset activity for the year ended June 30, 2021 was as follows:

	Beginning					Ending
	Balance	Additions		Disposals		Balance
Capital assets not being depreciated: Construction in progress	\$ -	\$	172,034	\$	_	\$ 172,034
Capital assets being depreciated:	Ψ	Ψ	172,031	Ψ_		Ψ 172,031
Buildings and improvements	\$ 34,504,393	\$	227,276	\$	-	34,731,669
Vehicles and buses	1,622,725		185,612		(401,000)	1,407,337
Contents and equipment	1,108,728		43,816			1,152,544
Subtotal	37,235,846		456,704		(401,000)	37,291,550
Less accumulated depreciation:						
Buildings and improvements	(10,293,451)		(772,686)		-	(11,066,137)
Vehicles and buses	(945,050)		(131,288)		401,000	(675,338)
Contents and equipment	(966,453)		(31,269)		-	(997,722)
Subtotal	(12,204,954)		(935,243)		401,000	(12,739,197)
Capital assets being depreciated, net	25,030,892		(478,539)			24,552,353
Capital assets, net	\$ 25,030,892	\$	(306,505)	\$	_	\$ 24,724,387

Depreciation expense for the fiscal year ended June 30, 2021 amounted to \$935,243. The School District determined that it was impractical to allocate depreciation expense to the various government activities as the capital assets serve multiple functions.

# **Note 7 - Long-term Debt**

# **Bonds Payable**

# 2011 General Obligation Unlimited Tax Refunding Bonds

On September 27, 2011, the School District issued refunding bonds for \$15,790,000 known as the 2011 Refunding Bonds (General Obligation – Unlimited Tax). The proceeds were used to retire the 2001 Refunding Bonds early. The 2011 bond matures in the 2029 fiscal year with annual principal payments ranging from \$510,000-\$1,140,000 and has an interest rate range of 2.00-4.50%. The refunding is expected to save Manistee Area Public Schools approximately \$1,728,502 over the course of the 2011 refunding bond life. These bonds were refunded with the 2020 General Obligation Unlimited Tax Refunding Bonds.

Notes to the Financial Statements

#### 2012 Energy Conservation Improvement Bonds (QZAB)

On December 21, 2012, the School District issued a bond for \$2,965,384 known as the 2012 Energy Conservation Improvement Bonds, which are Qualified Zone Academy Bonds (QZAB). The proceeds of the bond financed energy management system retrofits, building envelope improvements, water conservation improvements, and mechanical system replacements / retrofits. The bond matures in fiscal year 2028 and has an interest rate of 4.25%. Principal payments of \$197,692 are due May 1 of each fiscal year and interest payments are due each November 1 and May 1 of each fiscal year.

# 2017 School Improvement Bonds (QZAB)

On December 28, 2017, the School District issued a bond for \$1,416,424, known as the 2017 Improvement Bonds, which are Qualified Zone Academy Bonds (QZAB). The proceeds of the bond financed the Honeywell Project. The bond matures in fiscal year 2033. \$94,428 is to be transferred by the School into a separate cash account on December 15 each year until the full \$1,416,424 has been accumulated, at which point the cash will be used to satisfy the bonds in full.

# 2020 General Obligation Unlimited Tax Refunding Bonds

On September 23, 2020, the School District issued refunding bonds for \$7,970,000 known as the 2020 Refunding Bonds (General Obligation – Unlimited Tax). The proceeds were used to retire the 2011 Refunding Bonds, which were callable on May 1, 2021. The 2020 bonds mature in the 2029 fiscal year with annual principal payments ranging from \$250,000-\$965,000 and semi-annual interest payments at an interest rate of 2.00%. The refunding is expected to save the School District approximately \$1,275,538 over the course of the 2020 refunding bond life with an economic gain of approximately \$1,210,993.

The following is a summary of the changes in long-term debt (including current portion) of the School District for the year ended June 30, 2021:

	Beginning			Ending	<b>Due Within</b>	
General obligation bonds	Balance	Additions	Reductions	Balance	One Year	
2011 refunding bonds	\$ 9,055,000	\$ -	\$ (9,055,000)	\$ -	\$ -	
2012 QZAB energy conservation improvement bonds	1,482,692	-	(197,692)	1,285,000	197,692	
2017 QZAB school improvement bonds	1,416,424	-	-	1,416,424	-	
2020 refunding bonds	-	7,970,000	(250,000)	7,720,000	965,000	
Bonds premium		418,915	(46,546)	372,369		
Total general obligation bonds	\$ 11,954,116	\$ 8,388,915	\$ (9,549,238)	\$ 10,793,793	\$ 1,162,692	
Deferred charge on bond refunding	\$ -	\$ (359,662)	\$ 39,962	\$ (319,700)	\$ -	
Compensated absences	\$ 177,615	\$ -	\$ (29,674)	\$ 147,941	\$ 24,114	

# Notes to the Financial Statements

Annual debt service requirements, exclusive of compensated absences, for long-term debt outstanding as of June 30, 2021 follows:

Year Ending			
June 30,	Principal	Interest	Total
2022	\$ 1,162,692	\$ 209,013	\$ 1,371,705
2023	1,162,692	181,311	1,344,003
2024	1,162,692	153,609	1,316,301
2025	1,162,692	125,907	1,288,599
2026	1,162,692	98,205	1,260,897
2026-2030	3,191,540	132,604	3,324,144
2031-2033	1,416,424		1,416,424
Totals:	\$ 10,421,424	\$ 900,649	\$ 11,322,073

Accumulated unpaid compensation for termination leave pay at June 30, 2021 has been computed and recorded in the financial statements as a long-term liability as the liability is expected to be liquidated from future financial resources. At present, eligible School District employees are entitled to a termination leave payment based on their unused absence days at current pay rate and eligible teachers and certain administrators are entitled to supplemental retirement stipends according to guidelines set forth by the School District. At June 30, 2021, the accumulated liability (expected to be financed by general fund resources) amounted to \$147,941. Termination leave pay is liquidated by the general and food service funds.

#### **Note 8 - Short-term Debt**

# Short-term Debt Activity

The School District issues state aid anticipation notes in advance of State of Michigan state aid payments, depositing the proceeds in its general fund. These notes are necessary because the School District's cash flow obligation to operating expense precede the collection of state aid. Summary information for the state aid notes is listed below in the short-term debt activity schedule.

Summary information for the state aid notes payable are below:

			В	eginning						Ending	Du	ıe Within
Short-term obligations	Interest Rate	Maturity	1	Balance	Ad	ditions	R	eductions	I	Balance	0	ne Year
Tax anticipation note 2020	N/A	2021	\$	217,329	\$	-	\$	(217,329)	\$	-	\$	-
Tax anticipation note 2021	0.70%	2022			1	,375,000		(1,184,896)		190,104		190,104
Total short-term obligations			\$	217,329	\$ 1.	,375,000	\$	(1,402,225)	\$	190,104	\$	190,104

#### Notes to the Financial Statements

#### **Note 9 - Pension Plan**

# Plan Description

The Michigan Public School Employees' Retirement System (System or MPSERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members - eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's pension plan was established by the State to provide retirement, survivor, and disability benefits to public school employees. In addition, the System's health plan provides all retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at www.michigan.gov/orsschools.

# Benefits Provided

Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Depending on the plan option selected, member retirement benefits are determined by final average compensation, years of service, and a pension factor ranging from 1.25 percent to 1.50 percent. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

A DB plan member who leaves Michigan public school employment may request a refund of his or her member contributions to the retirement system account if applicable. A refund cancels a former member's rights to future benefits. However, returning members who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

# **Contributions**

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary

#### Notes to the Financial Statements

to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2019 valuation will be amortized over a 19-year period beginning October 1, 2019 and ending September 30, 2038.

The schedule below summarizes pension contribution rates in effect for fiscal year ended September 30, 2020:

Benefit Structure	Member	Non-Universities
Basic	0.0 - 4.0%	19.41%
Member investment plan	3.0 - 7.0%	19.41%
Pension plus	3.0 - 6.4%	16.46%
Pension plus 2	6.2%	19.59%
Defined contribution	0.0%	13.39%

Required contributions to the pension plan from the School District were \$2,227,041 for the year ended September 30, 2020.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2021, the School District reported a liability of \$27,837,579 for its proportionate share of the MPSERS net pension liability. The net pension liability was measured as of September 30, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation rolled forward from September 30, 2019. The School District's proportion of the net pension liability was determined by dividing each employer's statutorily required pension contributions to the system during the measurement period by the percent of pension contributions required from all applicable employers during the measurement period. At September 30, 2020, the School District's proportion was 0.08104%, which was a decrease of 0.00083% from its proportion measured as of September 30, 2019.

# Notes to the Financial Statements

For the year ending June 30, 2021, the School District recognized pension expense of \$3,803,142. At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Defei	red Inflows
	of	Resources	of I	Resources
Differences between actual and expected experience	\$	425,335	\$	59,415
Changes of assumptions	3,084,672		-	
Net difference between projected and actual earnings on				
pension plan investments		116,961		-
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		-		668,741
Employer contributions subsequent to the measurement date		2,062,405		
Total	\$	5,689,373	\$	728,156

Contributions subsequent to the measurement date reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Plan Year Ended	
September 30	 Amount:
2020	\$ 1,306,247
2021	920,641
2022	509,615
2023	162,309

# **Actuarial Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

#### Notes to the Financial Statements

#### Additional information as of the latest actuarial valuation follows:

# **Summary of Actuarial Assumptions**

Valuation Date: September 30, 2019 Actuarial Cost Method: Entry Age, Normal

Wage Inflation Rate: 2.75%

Investment Rate of Return:

MIP and Basic Plans:
Pension Plus Plan:
Pension Plus 2 Plan:
6.80%, net of investment expenses
6.80%, net of investment expenses
6.00%, net of investment expenses

Projected Salary Increases: 2.75 - 11.55%, including wage inflation at 2.75% Cost-of-Living Pension Adjustments: 3% Annual Non-Compounded for MIP Members

Mortality:

Retirees: RP-2014 Male and Female Healthy Annuitant

Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements

using projection scale MP-2017 from 2006.

Active Members: RP-2014 Male and Female Employee Annuitant

Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-

2017 from 2006.

# Notes:

- Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2017 valuation. The total pension liability as of September 30, 2020, is based on the results of an actuarial valuation date of September 30, 2019, and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: 4.4892
- Recognition period for assets in years: 5.0000
- Full actuarial assumptions are available in the 2020 MPSERS Comprehensive Annual Financial Report found on the ORS website at www.michigan.gov/orsschools.

# Long-term Expected Return on Plan Assets

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by

#### Notes to the Financial Statements

weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2020, are summarized in the following table:

	Long-term Expected
Target Allocation	Real Rate of Return*
25.0%	5.6%
16.0	9.3
15.0	7.4
10.5	0.5
10.0	4.9
9.0	3.2
12.5	6.6
2.0	0.1
100.0%	
	25.0% 16.0 15.0 10.5 10.0 9.0 12.5 2.0

<sup>\*</sup> Long-term rates of return are net of administrative expenses and 2.30% inflation.

# Rate of Return

For the fiscal year ended September 30, 2020, the annual money-weighted rate of return on pension plan investment, net of pension plan investment expense, was 5.37%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Discount Rate

A discount rate of 6.80% was used to measure the total pension liability (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan, hybrid plans provided through non-university employers only). This discount rate was based on the long-term expected rate of return on pension plan investments of 6.80% (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan). The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Notes to the Financial Statements

# Sensitivity of the School District's proportionate share of the net pension liability to changes in the discount rate

The following presents the School District's proportionate share of the net pension liability calculated using the discount rate of 6.80% (6.80% for the Pension Plus plan, 6.0% for the Pension Plus 2 plan), as well as what the School District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher:

Current Single Discount Rate Assumption					
Net Pension Liability at 1%	at Current Discount Rate	Net Pension Liability at 1%			
Decrease 5.80% / 5.80% / 5.00%	6.80% / 6.80% / 6.00%	Decrease 7.80% / 7.80% / 7.00%			
\$36,031,023	\$27,837,579	\$21,047,039			

<sup>\*</sup> Discount rates listed in the following order: Basic and Member Investment Plan (MIP), Pension Plus, and Pension Plus 2. Non-university employers provide Basic, MIP, Pension Plus and Pension Plus 2 plans. University employers provide only the Basic and MIP plans.

# Michigan Public School Employees' Retirement System (MPSERS) Fiduciary Net Position

Detailed information about the pension plan's fiduciary net position is available in the separately issued 2020 MPSERS CAFR, available on the ORS website at www.michigan.gov/orsschools.

# **Note 10 - Postemployment Benefits Other Than Pensions (OPEB)**

# Plan Description

The Michigan Public School Employees' Retirement System (System or MPSERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan governed by the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members - eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System's health plan provides all eligible retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website

#### Notes to the Financial Statements

at www.michigan.gov/orsschools.

# Benefits Provided

Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree healthcare recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP Graded plan members) the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008 (MIP-Plus plan members) have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013; 90% for those Medicare eligible and enrolled in the insurances as of that date. Dependents are eligible for healthcare coverage if they meet the dependency requirements set forth in Public Act 300 of 1980, as amended.

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012 or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that begins on or after February 1, 2013.

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3% contribution to retiree healthcare as of the day before their transition date, and their prior contributions were deposited into their 401(k) account.

# **Contributions**

Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

#### Notes to the Financial Statements

Employer OPEB contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2019 valuation will be amortized over a 19-year period beginning October 1, 2019 and ending September 30, 2038.

The schedule below summarizes OPEB contribution rates in effect for fiscal year ended September 30, 2020.

Benefit Structure	Member	Non-Universities
Premium subsidy	3.00%	8.09%
Personal healthcare fund (PHF)	0.00%	7.57%

Required contributions to the OPEB plan from the School District were \$564,069 for the year ended September 30, 2020.

# OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At June 30, 2021, the School District reported a liability of \$4,277,090 for its proportionate share of the MPSERS net OPEB liability. The net OPEB liability was measured as of September 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation rolled forward from September 30, 2019. The School District's proportion of the net OPEB liability was determined by dividing each employer's statutorily required OPEB contributions to the system during the measurement period by the percent of OPEB contributions required from all applicable employers during the measurement period. At September 30, 2020, the School District's proportion was 0.07984%, which was a decrease of 0.00180% from its proportion measured as of October 1, 2019.

# Notes to the Financial Statements

For the year ending June 30, 2021, the School District recognized OPEB expense of \$(219,815). At June 30, 2021, the School District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows</b>		Defe	erred Inflows
	of Resources		of	Resources
Differences between actual and expected experience	\$	-	\$	3,186,832
Changes of assumptions	1,410,241		-	
Net difference between projected and actual earnings on				
pension plan investments		35,697		-
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		33,215		349,407
Employer contributions subsequent to the measurement date		443,195		
Total	\$	1,922,348	\$	3,536,239

Contributions subsequent to the measurement date reported as deferred outflows of resources related to OPEB resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Plan Year Ended	i	
September 30		Amount:
2020	\$	(574,308)
2021		(524,969)
2022		(414,622)
2023		(296,178)
2024		(247,009)

# **Actuarial Assumptions**

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

#### Notes to the Financial Statements

#### Additional information as of the latest actuarial valuation follows:

# **Summary of Actuarial Assumptions**

Valuation Date: September 30, 2019 Actuarial Cost Method: Entry Age, Normal

Wage Inflation Rate: 2.75%

Investment Rate of Return: 6.95%, net of investment expenses

Projected Salary Increases: 2.75 - 11.55%, including wage inflation at 2.75%

Healthcare Cost Trend Rate: 7.0% Year 1 graded to 3.5% Year 15; 3.0% Year 120

Mortality:

Retirees: RP-2014 Male and Female Healthy Annuitant

Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements

using projection scale MP-2017 from 2006.

Active Members: RP-2014 Male and Female Employee Annuitant

Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-

2017 from 2006.

Other Assumptions:

Opt-Out Assumption 21% of eligible participants hired before July 1, 2008

and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan.

Survivor Coverage 80% of male retirees and 67% of female retirees are

assumed to have coverages continuing after the

retiree's death

Coverage Election at Retirement 75% of male and 60% of female future retirees are

assumed to elect coverage for 1 or more dependents.

# Notes:

- Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual OPEB valuations beginning with the September 30, 2017 valuation. The total OPEB liability as of September 30, 2020 is based on the results of an actuarial valuation date of September 30, 2019 and rolled forward using generally accepted actuarial procedures, including the experience study.
- Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: 5.6018
- Recognition period for assets in years: 5.0000
- Full actuarial assumptions are available in the 2020 MPSERS Comprehensive Annual

#### Notes to the Financial Statements

Financial Report found on the ORS website at www.michigan.gov/orsschools.

# Long-term Expected Return on Plan Assets

The long-term expected rate of return on OPEB plan investments was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2020, are summarized in the following table:

		Long-term Expected
Asset Class	Target Allocation	Real Rate of Return*
Domestic equity pools	25.0%	5.6%
Private equity pools	16.0	9.3
International equity pools	15.0	7.4
Fixed income pools	10.5	0.5
Real estate and infrastructure pools	10.0	4.9
Absolute return pools	9.0	3.2
Real return/opportunistic pools	12.5	6.6
Short-term investment pools	2.0	0.1
Total	100.0%	

<sup>\*</sup> Long-term rates of return are net of administrative expenses and 2.10% inflation.

# Rate of Return

For the fiscal year ended September 30, 2020, the annual money-weighted rate of return on OPEB plan investment, net of OPEB plan investment expense, was 5.24%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

# Discount Rate

A discount rate of 6.95% was used to measure the total OPEB liability. This discount rate was based on the long-term expected rate of return on OPEB plan investments of 6.95%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on

#### Notes to the Financial Statements

these assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

# Sensitivity of the School District's proportionate share of the net OPEB liability to changes in the discount rate

The following presents the School District's proportionate share of the net OPEB liability calculated using the discount rate of 6.95%, as well as what the School District's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher:

1% Decrease	<b>Current Discount Rate</b>	1% Increase
5.95%	6.95%	7.95%
\$5,494,408	\$4,277,090	\$3,252,210

# Sensitivity of the School District's proportionate share of the net OPEB liability to Healthcare Cost Trend Rate

The following presents the School District's proportionate share of the net OPEB liability calculated using assumed trend rates, as well as what the School District's proportionate share of net OPEB liability would be if it were calculated using a trend rate that is 1-percentage-point lower or 1-percentage-point higher:

1% Decrease	Current Healthcare Cost Trend Rate	1% Increase
\$3,212,969	\$4,277,090	\$5,487,396

# **OPEB Plan Fiduciary Net Position**

Detailed information about the OPEB plan's fiduciary net position is available in the separately issued 2020 MPSERS CAFR, available on the ORS website at www.michigan.gov/orsschools.

# **Note 11 - Risk Management**

The School District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the School District carries commercial insurance. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss in excess of insurance coverage can be reasonably estimated. There has been no loss in excess of insurance in the past three years

Notes to the Financial Statements

#### **Note 12 - Fund Balance**

The School District reports fund balance in governmental funds based on the provisions of GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. GASB 54 establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

Detailed information on fund balances of governmental funds is as follows:

	General Fund	2011 Debt Service	Other Governmental Funds	Total Governmental Funds
Nonspendable:				
Inventories	\$ -	\$ -	\$ 18,164	\$ 18,164
Prepaid items	61,395	<u> </u>	434	61,829
Total nonspendable	61,395		18,598	79,993
Restricted for:				
Athletics	-	-	106,675	106,675
Aquatics	-	-	116,237	116,237
Food services	-	-	360,471	360,471
Debt service			542,471	542,471
Total restricted			1,125,854	1,125,854
Committed for student activities			211,100	211,100
Assigned for capital projects			345,691	345,691
Unassigned	5,485,180			5,485,180
Total fund balances -				
governmental funds	\$ 5,546,575	\$ -	\$ 1,701,243	\$ 7,247,818

# **Note 13 - Subsequent Events**

On March 11, 2020, the World Health Organization declared the outbreak of a respiratory disease caused by a new coronavirus a pandemic. First identified in late 2019 and now known as COVID-19, the outbreak has impacted millions of individuals in the United States and worldwide. In response, the United States federal government and individual state and local governments have implemented measures to combat the outbreak that have impacted business operations. During the 2020-2021 fiscal year, the School District's operations were significantly impacted, as shelter-in-place orders and government mandates impacted census volumes. The School District has moved to mitigate the impact by managing the workforce, actively managing cash balances, and implementing other cost reduction measures.

Notes to the Financial Statements

# Note 14 - New Accounting Pronouncement Adopted

The School District adopted the provisions of **GASB Statement No. 84**, *Fiduciary Activities*, in the current year. As a result of this change, the activity of the sole agency fund titled "Student Activity" was moved to a special revenue fund titled "Student Activity". In addition, the beginning fund balance for the student activity fund and beginning net position of governmental activities each increased by \$188,780.

**Required Supplementary Information** 

# Manistee Area Public Schools Schedule of Revenues, Expenditures, and Changes in Fund Balance-Budget and Actual General Fund

# For the Year Ended June 30, 2021

								Variance Positive
	_	Budgete	d Amo	ounts				(Negative)
	_	Original		Final		Actual		Final to Actual
Revenues								
Local sources	\$	4,303,000	\$	4,193,500	\$	3,985,454	\$	(208,046)
Non-educational entity sources		504,900		820,200		820,179		(21)
State sources		7,678,827		9,363,934		9,418,912		54,978
Federal sources		435,173		1,361,976		1,229,576		(132,400)
Interdistrict sources		838,400		1,132,400		1,073,999		(58,401)
Other revenue						67,129		67,129
Total Revenues		13,760,300		16,872,010		16,595,249		(276,761)
Expenditures								
Instruction								
Elementary instruction		2,710,335		2,749,078		2,697,004		52,074
Middle school instruction		1,590,844		1,689,895		1,667,121		22,774
High school instruction		2,176,800		2,112,930		2,070,273		42,657
Pre-kindergarten instruction		147,000		137,800		133,333		4,467
Special education instruction		1,130,000		1,012,505		959,571		52,934
Compensatory instruction		307,541		280,259		238,640		41,619
Vocational instruction		104,000		112,000		112,000		
Total instruction		8,166,520		8,094,467		7,877,942		216,525
Supporting services								
Guidance services		322,500		423,500		413,274		10,226
Other pupil services		535,400		482,400		402,969		79,431
Improvement of instruction		254,600		360,093		298,887		61,206
Library services		38,000		34,000		29,423		4,577
Board of education		155,812		213,000		212,555		445
Executive administration		312,800		318,800		297,404		21,396
Building administration		960,700		1,009,620		960,600		49,020
Fiscal services		367,500		377,500		359,909		17,591
Other business services		40,000		30,000		27,829		2,171
Operations and maintenance		1,359,000		1,568,165		1,474,379		93,786
Transportation services		847,200		907,067		847,158		59,909
Technology services		435,900		442,900		441,186		1,714
Community services		5,100		5,602				5,602
Custody and care children		30,000		30,000		21,224		8,776
Non-public pupils		18,165		27,276		13,797		13,479
Total supporting services		5,682,677		6,229,923		5,800,594	_	429,329
Total Expenditures		13,849,197		14,324,390		13,678,536		645,854
Other Financing Uses								
Transfers out		819,367		1,560,554		1,560,329		225
Total Expenditures and Other								
Financing Uses		14,668,564		15,884,944		15,238,865		646,079
Excess (Deficiency) of Revenues								
Over Expenditures and Other Uses		(908, 264)		987,066		1,356,384		369,318
Net Change in Fund Balance	-	(908,264)		987,066	-	1,356,384		369,318
Fund Balance at Beginning of Period		4,186,619		4,186,619		4,186,619		
Fund Balance at End of Period	\$	3,278,355	\$	5,173,685	\$	5,543,003	\$	369,318

# Schedule of School District's Proportionate Share of Net Pension Liability

# Michigan Public School Employee Retirement Plan

# Last Seven Fiscal Years (Amounts were determined as of September 30 of each fiscal year)

	2020	2019	2018	2017	2016	2015	2014
School District's Portion of Net Pension Liability (%)	0.08104%	0.08187%	0.08325%	0.08605%	0.08692%	0.08415%	0.08585%
School District's Proportionate Share of Net Pension Liability	\$ 27,837,579	\$ 27,111,210	\$ 25,026,693	\$ 22,299,506	\$ 21,685,158	\$ 20,554,473	\$ 18,909,145
School District's Covered Payroll	\$ 7,092,597	\$ 7,152,153	\$ 6,966,716	\$ 7,122,097	\$ 7,450,929	\$ 7,125,910	\$ 7,176,147
School District's Proportionate Share of Net Pension Liability as a Percentage of its Covered Payroll	392.49%	379.06%	359.23%	313.10%	291.04%	288.45%	263.50%
Plan Fiduciary Net Position as a Percentage of Total Pension Liability	59.72%	60.31%	62.36%	64.21%	63.27%	63.17%	66.20%

#### Manistee Area Public Schools Schedule of School District's Pension Contributions

# Michigan Public School Employee Retirement Plan

# Last Seven School District Fiscal Years (Amounts determined as of June 30 of each year)

	2021	2020	2019	2018	2017	2016	2015
Statutorily Required Contributions	\$ 2,227,041	\$ 2,174,798	\$ 2,266,937	\$ 2,018,356	\$ 1,951,773	\$ 1,623,427	\$ 1,333,529
Contributions in Relation to Statutorily Required Contributions	 2,227,041	 2,174,798	 2,266,937	 2,018,356	 1,951,773	 1,623,427	 1,333,529
Contribution Deficiency (Excess)	\$ 	\$ -	\$ -	\$ 	\$ -	\$ -	\$ 
School District's Covered Payroll	\$ 7,095,952	\$ 7,106,550	\$ 7,165,818	\$ 6,944,832	\$ 7,162,096	\$ 7,125,910	\$ 7,176,147
Contributions as a Percentage of Covered Payroll	31.38%	30.60%	31.64%	29.06%	27.25%	22.78%	18.58%

# Schedule of School District's Proportionate Share of Net OPEB Liability Michigan Public School Employee Retirement Plan

# Last Four Fiscal Years (Amounts were determined as of September 30 of each fiscal year)

		2020	2019		2018		2017
School District's Portion of Net OPEB Liability (%)	' <u></u>	0.07984%	0.08164%	<u> </u>	0.08122%	<u> </u>	0.08613%
School District's Proportionate Share of Net OPEB Liability	\$	4,277,090	\$ 5,860,049	\$	6,455,807	\$	7,626,799
School District's Covered Payroll	\$	7,092,597	\$ 7,152,153	\$	6,966,716	\$	7,122,097
School District's Proportionate Share of Net OPEB Liability as a Percentage of its Covered Payroll		60.30%	81.93%		92.67%		107.09%
Plan Fiduciary Net Position as a Percentage of Total OPEB Liability		0.00%	48.46%		42.95%		36.39%

# Manistee Area Public Schools Schedule of School District's OPEB Contributions Michigan Public School Employee Retirement Plan

# Last Four School District Fiscal Years (Amounts determined as of June 30 of each year)

	2021	2020	2019	2018
Statutorily Required Contributions	\$ 564,069	\$ 560,560	\$ 527,169	\$ 670,521
Contributions in Relation to Statutorily Required Contributions	564,069	560,560	527,169	 670,521
Contribution Deficiency (Excess)	\$ -	\$ -	\$ _	\$ -
School District's Covered Payroll	\$ 7,095,952	\$ 7,106,550	\$ 7,165,818	\$ 6,944,832
Contributions as a Percentage of Covered Payroll	7.95%	7.89%	7.36%	9.65%

Combining and	d Individual Fu	ınd Statemen	ts and Schedules

# Manistee Area Public Schools Combining Balance Sheet Nonmajor Governmental Funds June 30, 2021

		Special	Reve	nue					]	Debt Service			Capital Project	S	
	 Athletics	Aquatics	I	Food Service	Stu	dent Activity	20	012 QZAB Debt Service	20:	17 QZAB Debt Service	202	20 Refunding Bond	Capital Project	<u>s_</u>	al Nonmajor vernmental Funds
ASSETS															
Cash and investments	\$ 128,739	\$ 91,936	\$	290,485	\$	211,100	\$	36	\$	283,305	\$	259,126	\$		\$ 1,264,727
Receivables				15,667											15,667
Due from other governmental units				44,432											44,432
Inventories				18,164											18,164
Prepaid items	434														434
Due from other funds		25,799		22,149								4	502,26	55	550,217
Total Assets	\$ 129,173	\$ 117,735	\$	390,897	\$	211,100	\$	36	\$	283,305	\$	259,130	\$ 502,26	55	\$ 1,893,641
LIABILITIES															
Accounts payable	\$ 651	\$ 2,107	\$	12,262	\$		\$		\$		\$		\$ 156,57	4	\$ 171,594
Due to other governmental units	6,479														6,479
Due to other funds	14,934														14,934
Total Liabilities	 22,064	2,107		12,262									156,57	4	193,007
FUND BALANCE	 	 													
Nonspendable	434			18,164											18,598
Restricted	106,675	115,628		360,471				36		283,305		259,130			1,125,245
Committed						211,100									211,100
Assigned													345,69	1	345,691
Unassigned															
Total Fund Balance	 107,109	115,628		378,635		211,100		36		283,305		259,130	345,69	1	1,700,634
Total Liabilities and Fund Balance	\$ 129,173	\$ 117,735	\$	390,897	\$	211,100	\$	36	\$	283,305	\$	259,130	\$ 502,26	5	\$ 1,893,641

#### Manistee Area Public Schools Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended June 30, 2021

		Special 1	Revenue			Debt Service		Capital Projects	
	Athletics	Aquatics	Food Service	Student Activity	2012 QZAB Debt Service	2017 QZAB Debt Service	2020 Refunding Bond	Capital Projects	Total Nonmajor Governmental Funds
Revenues									
Local sources	\$ 36,130	,	\$ 147,933	\$ 120,891	\$ 10	\$ 1	\$ 58	\$ 120,000	
Non-educational entity sources		53,704							53,704
State sources			27,383						27,383
Federal sources			799,385		59,423				858,808
Total Revenues	36,130	151,240	974,701	120,891	59,433	1	58	120,000	1,462,454
Expenditures									
Supporting services				98,540					98,540
Community services		263,464							263,464
Food services			859,509						859,509
Athletics	449,113								449,113
Capital outlay								399,309	399,309
Debt service, principal					197,692		250,000		447,692
Debt service, interest					63,014		84,571		147,585
Total Expenditures	449,113	263,464	859,509	98,540	260,706		334,571	399,309	2,665,212
Excess of Revenues Over									
(Under) Expenditures	(412,983)	(112,224)	115,192	22,351	(201,273)	1	(334,513)	(279,309)	(1,202,758)
Other Financing Sources (Uses)									
Transfers in	423,500	125,000			201,270	94,428	593,643	625,000	2,062,841
Transfers Out									
Net Other Financing Sources (Uses)	423,500	125,000			201,270	94,428	593,643	625,000	2,062,841
Net Change in Fund Balance	10,517	12,776	115,192	22,351	(3)	94,429	259,130	345,691	860,083
Fund Balance at Beginning of Period (Restated, Note 14)	96,592	102,852	263,443	188,749	39	188,876			840,551
Fund Balance at End of Period	\$ 107,109	115,628	\$ 378,635	\$ 211,100	\$ 36	\$ 283,305	\$ 259,130	\$ 345,691	\$ 1,700,634



MANISTEE AREA PUBLIC SCHOOLS MANISTEE COUNTY, MICHIGAN SINGLE AUDIT ACT COMPLIANCE YEAR ENDED JUNE 30, 2021

# Manistee Area Public Schools Schedule of Expenditures of Federal Awards June 30, 2021

Federal Grantor / Pass-through Grantor / Program / Project Number	Federal CFDA Number	Progra Award A		Exp (Me	rior Year penditures morandum Only)	Revei	ccrued nue at July ', 2020		rrent Year Receipts	 rrent Year oenditures	Rei	ccrued venue at 30, 2021
U.S. Department of Agriculture:				-				-		 	-	
Passed Through Michigan Department of Education:												
Child Nutrition Cluster:												
#200902 COVID19 (Unanticipated Closure) 2020-JUNE	10.559	\$	38,361	\$	38,361	\$	38,361	\$	38,361	\$ -	\$	-
#200900 SFSP 2020-JULY/AUGUST/SEPTEMBER	10.559	1	12,597		-		-		112,597	112,597		-
#210904 SFSP 2020: OCT/NOV/DEC 2021: JAN-MAY	10.559	5	590,360		-		-		590,360	590,360		-
#210904 SFSP 2021: JUNE	10.559		39,491		-		-		-	39,491		39,491
Entitlement Commodities	10.550		56,938		-		-		56,938	56,938		-
Total U.S. Department of Agriculture		8	37,747		38,361		38,361		798,256	799,386		39,491
U.S. Department of Education:												
Passed Through Michigan Department of Education:												
Title I, Part A - Improving Basic Programs												
Title I-Grant #201530 PROJ #1920- 09/30/20	84.010	3	313,288		301,570		143,663		155,381	11,718		-
Title I-Grant #211530 PROJ #2021-09/30/21	84.010	3	309,559		-		-		110,864	260,056		149,192
Total Title I		$\epsilon$	522,847		301,570		143,663		266,245	271,774		149,192
Title II, Part A - Improving Teacher Quality State Grants												
Title II Part A-Grant #200520 PROJ# 1920-09/30/20	84.367		63,462		48,172		48,172		50,782	2,611		
Title II Part A-Grant #200520 FROJ# 1920-09/30/21	84.367		68,290		46,172		46,172		17,171	21,662		4,492
Total Title II	04.307		31,752		48.172		48.172		67,953	24,273		4,492
Total Title II			131,732		40,172		40,172		07,933	24,273		4,492
Title IV, Part A												
Title IV Part A-Grant #200750 PROJ #1920-09/30/20	84.424		23,221		15,314		15,314		16,144	830		-
Title IV Part A-Grant #210750 PROJ #2020-09/30/21	84.424		27,503		-		-		12,214	20,551		8,337
Total Title IV			50,724		15,314		15,314		28,358	21,381		8,337
Title V, Part B - Rural Education												
Title V Part B-Grant #200660 PROJ #1920-09/30/20	84.358		6,802		_		_		6,802	6,802		-
Total Title V		\$	6,802	\$	-	\$	-	\$	6,802	\$ 6,802	\$	_

# Manistee Area Public Schools Schedule of Expenditures of Federal Awards June 30, 2021

Federal Grantor / Pass-through Grantor / Program / Project Number	Federal CFDA Number	Program or Award Amount	Prior Year Expenditures (Memorandum Only)	Accrued Revenue at July 1, 2020	Current Year Receipts	Current Year Expenditures	Accrued Revenue at June 30, 2021
U.S. Department of Education:							
Passed Through Michigan Department of Education:							
GEERS:							
GEERS-Grant #201200 PROJ #20-21: 09/30/21	84.425C	\$ 82,373	\$ -	\$ -	\$ 32,291	\$ 80,470	\$ 48,179
Total GEERS		82,373	-	-	32,291	80,470	48,179
ESSER I-CARES:							
CARES-Grant #203710 PROJ #1920: 09/30/21	84.425D	252,251	-	-	193,974	248,224	54,250
Total ESSER I - CARES		252,251	-	-	193,974	248,224	54,250
ESSER II:							
ESSER II-Grant #213712 PROJ #20-21: 09/30/22	84.425D	440,747	-	-	-	8,936	8,936
Total ESSER II		440,747	-	-	-	8,936	8,936
CORONAVIRUS RELIEF FUNDS							
Covid 19 Relief Funds 11P	21.019	475,588	-	-	475,588	475,588	-
Total CORONAVIRUS RELIEF FUNDS		475,588	-	-	475,588	475,588	-
DISTRICT COVID FUNDS							
District Covid Costs 103(2)	21.019	16,743	_	_	16,743	16,743	_
Total DISTRICT COVID FUNDS		16,743	-	-	16,743	16,743	-
Total Passed Through Michigan Department of Education		2,079,827	365,056	207,149	1,087,954	1,154,191	273,386
Passed Through Copper County School District:							
MAISA Devise Purchasing Program	21.019	37,553	-	-	37,553	37,553	-
Total Passed Through Copper County School District		37,553	-	-	37,553	37,553	-
Basic Grants to State (Perkins)	84.048	16,822	-	1,838	16,822	14,984	-
Total Passed Through Manistee Intermediate School District		16,822	-	1,838	16,822	14,984	-
Total U.S. Department of Education		2,134,202	365,056	208,987	1,142,329	1,206,728	273,386
U.S. Department of the Interior:							
Passed Through Manistee Intermediate School District:							
Payment in Lieu of Taxes - National Forest	15.226	14,508	-	7,457	14,508	7,051	-
Total U.S. Department of the Interior		14,508	-	7,457	14,508	7,051	-
U.S. Department of Health and Human Services:							
Passed Through Manistee Intermediate School District:							
Medicaid Outreach	93.778	10,397	-	-	10,397	10,397	-
Total U.S. Department of Health and Human Services		10,397	-	-	10,397	10,397	-
Total Federal Financial Assistance		\$ 2,996,854	\$ 403,417	\$ 254,805	\$ 1,965,490	\$ 2,023,562	\$ 312,877

See Notes to the Schedule of Expenditures of Federal Awards

Notes to the Schedule of Expenditures of Federal Awards

#### **Note 1 - Basis of Presentation**

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of Manistee Area Public Schools (the "School District") under programs of the federal government for the year ended June 30, 2021. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. Because the schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the School District.

# **Note 2 - Summary of Significant Accounting Policies**

Expenditures reported on the Schedule are reported on the accrual basis of accounting, which is described in Note 1 to the School District's financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Pass-through entity identifying numbers are presented where applicable and have been identified in the Schedule.

Cash received is recorded on the cash basis; expenditures are recorded on the modified accrual basis of accounting. Revenues are recognized when the qualifying expenditures have been included and all grant requirements have been met.

The Schedule has been arranged to provide information on both the actual cash received and the revenue recognized. Accordingly, the effects of accruals of accounts receivable, unearned revenue, and accounts payable items at both the beginning and the end of the fiscal year have been reported.

Expenditures are in agreement with amounts reported in the financial statements and the grant financial reports. The amounts on the Grant Auditor Report reconcile with this Schedule.

The School District has elected not to use the 10-percent de minimus indirect cost rate to recover indirect costs as allowed under the Uniform Guidance.

#### **Note 3 - Noncash Assistance**

The value of the noncash assistance received was determined in accordance with the provisions of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*. The grantee received no noncash assistance during the year ended June 30, 2021 that is not included on the schedule of expenditures of federal awards.

Notes to the Schedule of Expenditures of Federal Awards

# Note 4 - Adjustments to the Schedule of Expenditures of Federal Awards

The following schedule reconciles federal revenues reported in the fund financial statements to the federal expenditures reported in the Schedule:

Federal revenue reported in the financial statements	
Governmental funds	\$ 2,088,384
Subtract	
Federal subsidy excluded from SEFA presentation (QZAB bond subsidy)	(59,422)
Federal Child Development & Care grant beneficiary (School District was	
not a subrecipient)	(5,400)
Total expenditures of federal awards	\$ 2,023,562

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Education Manistee Area Public Schools Manistee, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the general fund, and the aggregate remaining fund information of Manistee Area Public Schools (the "School District"), as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the School District's basic financial statements, and have issued our report thereon dated October 29, 2021.

# **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the School District's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the School District's internal control. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the School District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions

of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Gabridge & Company, PLC

Habridge a Company

Grand Rapids, MI October 29, 2021

# GABRIDGE & CQ.

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# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

To the Board of Education Manistee Area Public Schools Manistee, Michigan

# Report on Compliance for Each Major Federal Program

We have audited Manistee Area Public Schools' (the "School District") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the School District's major federal programs for the year ended June 30, 2021. The School District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

# Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

# Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the School District's compliance.

# Opinion on Each Major Federal Program

In our opinion, the School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

# Report on Internal Control over Compliance

Management of the School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the School District's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Gabridge & Company, PLC

Gabridge a Company

Grand Rapids, MI October 29, 2021

# Manistee Area Public Schools Schedule of Findings and Questioned Costs For the Year Ended June 30, 2021

# SECTION I - SUMMARY OF AUDITOR'S RESULTS

**Financial Statements** 

Type of auditor's report issued

Unmodified

Internal controls over financial reporting

Material weaknesses identified?

Significant deficiencies identified not considered to be material weaknesses? No (none reported)

Noncompliance material to financial statements noted?

Federal Awards

Internal control over major programs

Material weaknesses identified?

Significant deficiencies identified not considered to be material weaknesses? No (none reported)

Type of auditor's report issued on compliance for major programs

Unmodified

Any audit findings disclosed that are required to be reported in accordance

with 2 CFR 200.516?

Identification of Major Programs

Name of Federal CFDA
Program or Cluster Number

Child Nutrition Cluster 10.555 and 10.559

Education Stabilization Fund Under the Coronavirus Aid,

Relief, and Economic Security Act 84.425

Dollar threshold used to distinguish between Type A and B programs? \$750,000

Auditee qualified as a low-risk auditee? Yes

# SECTION II - FINANCIAL STATEMENT FINDINGS

No matters were reported.

# SECTION III - FEDERAL AWARD FINDINGS AND QUESTIONED COSTS

No matters were reported.

# SECTION IV - SUMMARY OF PRIOR AUDIT FINDINGS

No prior audit findings were reported.

# GABRIDGE & CQ.

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October 29, 2021

To the Board of Education Manistee Area Public Schools Manistee, Michigan

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Manistee Area Public Schools (the "School District") for the year ended June 30, 2021. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards*, and the OMB Uniform Guidance, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated August 13, 2021. Professional standards also require that we communicate to you the following information related to our audit.

# **Significant Audit Findings**

# Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the School District are described in Note 1 to the financial statements. There were no new accounting policies adopted and, except as stated in Note 14 to the financial statements, the application of existing policies was not changed during the fiscal year ended June 30, 2021. We noted no transactions entered into by the School District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the School District's financial statements were:

- Management's estimate of the useful lives of depreciable capital assets is based on the length of time it is believed that those assets will provide some economic benefit in the future.
- Management's estimate of the accrued compensated absences is based on current hourly rates and policies regarding payment of sick and vacation banks.
- The assumptions used in the actuarial valuations of the pension and other postemployment benefits are based on historical trends and industry standards.

The financial statement disclosures are neutral, consistent, and clear.

# Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

# Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

# Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

# Management Representations

We have requested certain representations from management that are included in the management representation letter dated October 29, 2021.

# Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the School District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

# Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the School District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

As required by the OMB Uniform Guidance, we have also completed an audit of the federal programs administered by the School District. The results of that audit are provided to the Board of Education in our report on compliance with requirements applicable to each major program and

on internal control over compliance in accordance with the OMB Uniform Guidance dated October 29, 2021.

#### **Other Matters**

We applied certain limited procedures to management's discussion and analysis, the pension and OPEB schedules, and the budgetary comparison schedule, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the individual and combining fund statements, and the schedule of expenditures of federal awards, which accompany the financial statements but is not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

#### **Restriction on Use**

This information is intended solely for the use of the Board of Education and management of the School District and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

Gabridge & Company, PLC

Gabridge a Company

Grand Rapids, MI